

#### **Network Codes for Gas**

"Everything you always wanted to know about ... but ..."

CEDEC GAS DAY – VERONA – 27 May 2014

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#### **Network codes for Gas – Outline**

- European legislation legal basis
- Development process
- Development process Comitology
- Review process
- Overview network codes for gas



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#### European Regulation EC/713/2009

(establishing an Agency for the Cooperation of Energy Regulators, known as **ACER**):

- Article 6.4:
  - participate in the development of network codes;
  - submit to the Commission a non-binding framework guideline (FWGL);
  - provide a reasoned opinion to ENTSO for Gas on network code;
  - submit network code to the Commission and may recommend for adoption;
- Article 6.5:
  - provide a reasoned opinion to the Commission where ENTSO for Gas has failed to implement a network code;
- Article 6.6:
  - monitor and analyse implementation of network codes and guidelines adopted by the Commission.



- European Regulation EC/715/2009 'Gas Regulation' (conditions for access to gas transmission networks):
  - Article 5: Establishment of ENTSO for Gas, known as ENTSOG;
  - Article 6: Establishment of network codes;
    - General description of the development process with the involvement of the Commission, ACER, ENTSOG and stakeholders → more details in diagram
  - Article 7: Amendments of network codes;
    - General description of the amendment process for network codes



- European Regulation EC/715/2009 'Gas Regulation'
  - (conditions for access to gas transmission networks):
  - Article 8.6: Network codes can cover following areas:
    - (a) network security and reliability rules;
    - (b) network connection rules;
    - (c) third-party access rules;
    - (d) data exchange and settlement rules;
    - (e) interoperability rules;
    - (f) operational procedures in an emergency;
    - (g) capacity-allocation and congestion-management rules;
    - (h) rules for trading related to technical and operational provision of network access services and system balancing;
    - (i) transparency rules;
    - (j) balancing rules including network-related rules on nominations procedure, rules for imbalance charges and rules for operational balancing between transmission system operators' systems;
    - (k) rules regarding harmonised transmission tariff structures; and
    - (I) energy efficiency regarding gas networks.



- European Regulation EC/715/2009 'Gas Regulation' (conditions for access to gas transmission networks):
  - Article 8.7: Network codes shall be developed:
    - for cross-border network issues;
    - market integration issues;
    - without prejudice to the MS's right to establish national NCs which do not affect cross-border trade.
  - Article 8.8: ENTSOG shall:
    - monitor and analyse the implementation of the NCs;
    - report its findings to ACER.



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Request from EC to develop FWGL



Development of FWGL by ACER

6 months or longer if justified by ACER and granted by EC



Stakeholder meetings + Public consultation ≥ 2months

Draft FWGL submitted to EC



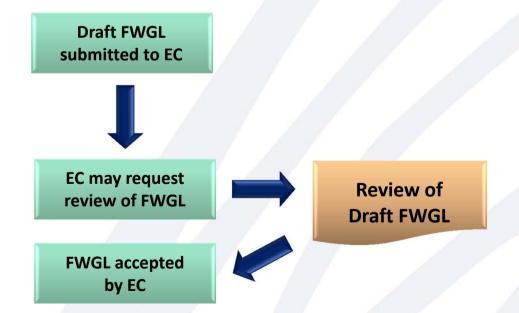
**Draft FWGL** 



















FWGL accepted by EC



Development of NC by ENTSOG



Invitation from EC to develop NC in line with FWGL

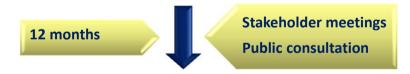








Development of NC by ENTSOG



**Draft NC** 

Draft NC submitted to ACER









Draft NC submitted to ACER



Formal consultation possible → ACER organises workshop

Reasoned opinion by ACER









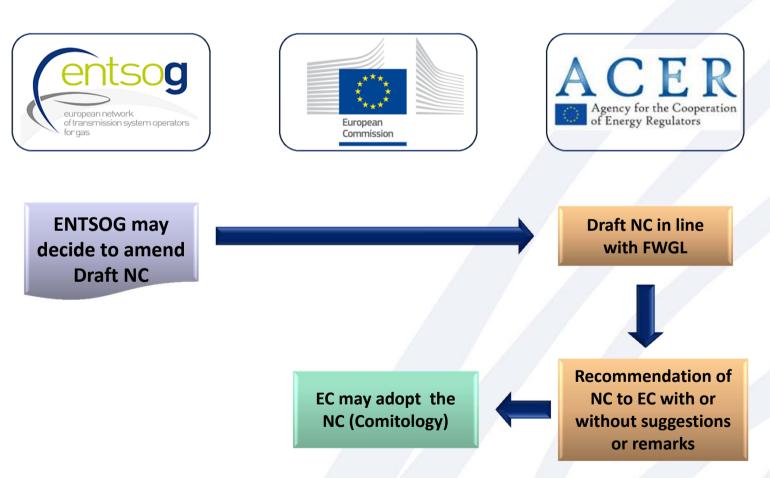
Reasoned opinion by ACER



If draft NC not in line with FWGL, ACER may request amendments

ENTSOG may decide to amend Draft NC







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# **Development process - Comitology**

EC will initiate
Comitology procedure
(pre-Lisbon)



EC assessment & redrafting



# Informal meeting(s) of Gas Committee:

"Committee on the implementation of common rules on the transport, distribution, supply and storage of natural gas"



 Submission of final text (translated)

 Legal assessment and assessment of content

Inter-service consultation

Impact assessment

Presentation of draft

Discussions of issues and

regulation

solutions

• Discussion and voting

Formal meeting(s) of Gas Committee

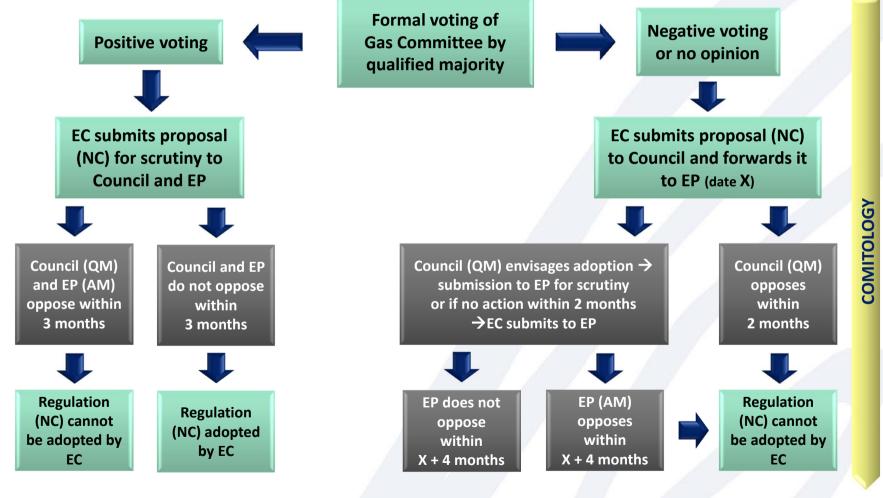
No specific time limit is defined!

PRE-COMITOLOGY

COMITOLOGY

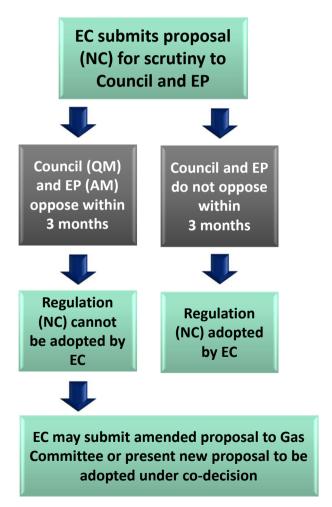


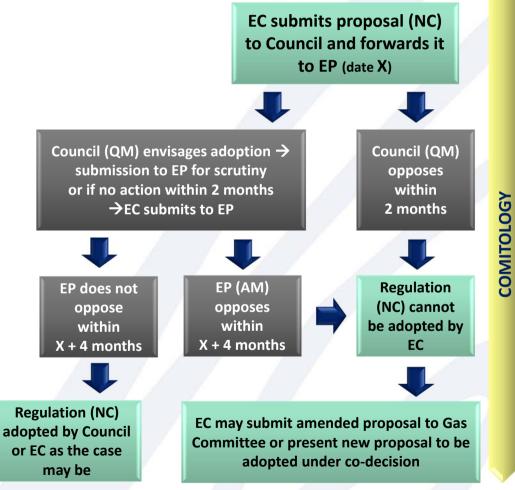
#### **Development process - Comitology**





#### **Development process - Comitology**







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#### Basis for amendment of network codes:

- European Regulation EC/715/2009, article 7: amendments of network codes.
  - General description of the amendment process for network codes.
- Agency guidance on the evaluation procedure for network code amendment proposals under article 7 of the electricity and gas Regulations.
  - Procedure for proposing network codes amendments.



#### Article 7 of European Regulation EC/715/2009

- Draft amendments to any network code may be proposed to ACER by <u>persons who are likely to have an interest in that network code</u>, including ENTSOG, TSOs, network users and consumers. ACER may also propose own amendments.
- ACER has to <u>consult all stakeholders</u>. Following this process, <u>ACER</u> may make reasoned proposals for amendments to <u>EC</u>.
- <u>EC may adopt</u>, taking account of ACER's proposals, amendments to a network code. Those proposed amendments are without prejudice to other amendments which the EC may propose.



#### Agency Guidance – interpretation of article 7 (1/2)

- Guidance restricted to network codes adapted under Article 6 of the Gas Regulation → network codes submitted to assessment by ACER and adopted via Comitology.
- Guidance not applicable to network codes adopted by ENTSOG.
- "Persons likely to have an interest" in a code:
  - consumers, network and system users, shippers, consumer organisations, ENTSOG, TSOs, DSOs, regulators, LNG and gas storage operators.
  - consumers, network users, network operators from non-EU neighbouring countries.
- Technical, commercial or financial interest of proposer in amendment proposal(s) has to be duly justified.



#### Agency Guidance – interpretation of article 7 (2/2)

- Stakeholders have the right to submit a proposal of a draft amendment, not the right to request an amendment.
- Proposal of an amendment possible at any time.
- ACER decides on treatment → periodic review (every 5 years) or adhoc review (details see further).
- Non urgent amendment proposals will be bundled.
- Urgent amendments or with priority will be handled within 3-4 months.
- ACER intends to involve ENTSOG as expert in the amendment proposal treatment, but ENTSOG's opinion not binding for ACER. ENTSOG's input will be made public.



#### **Stakeholders**





Proposal of amendment(s) to NC
→must indicate urgency



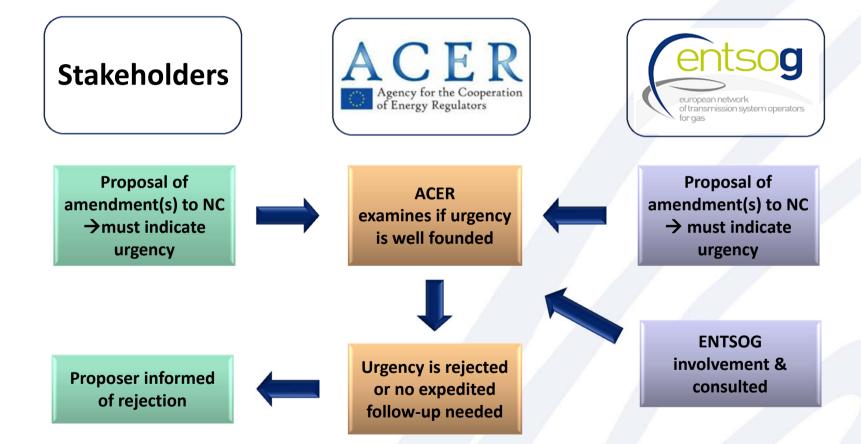
ACER examines if urgency is well founded



Proposal of amendment(s) to NC

→ must indicate urgency







#### **Stakeholders**





Proposer informed of rejection



Urgency is rejected or no expedited follow-up needed



Periodic review procedure (see further)



#### **Stakeholders**





Urgency is not rejected and expedited follow-up is needed



Ad-hoc review procedure (see further)



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#### **Stakeholders**





# Proposal of amendment(s) to NC must cover/contain:

- impact on market (financial, technical)
- costs & benefits
- pro's and con's for all stakeholders
- supporting legal or technical advice and/or opinions



ACER
initializes periodic
review every
± 5 years



**ACER checks:** 

1. formal & legal admissibility
2. proposer = "interested party"

Periodic review should not take longer than MAX. 6 MONHTS



#### **Stakeholders**





#### **ACER checks:**

- 1. formal & legal admissibility
  2. proposer = "interested party"

Proposer to deliver further clarification



#### If proposal:

- not clear enough
- not supported by sufficient evidence
- file incomplete



#### **Stakeholders**





#### **Proposer to deliver** further clarification



#### If proposal:

- not clear enough
- not supported by sufficient evidence
- file incomplete



**Proposal subject to** conditions / corrections



**Proposal** 

admissible



#### **Stakeholders**

#### Evaluation criteria Amendments must be

- consistent with objectives of NCs – art.6(2) of Gas Regulation
- not modifying essential elements of Gas Regulation
- of existing provisions or supplementing them
- relate to <u>new</u> arguments or facts
- based on more advanced insight on matters
- corrections, wordings, typos only of secondary importance





Proposal admissible



Evaluation by ACER
(elimination of
proposals with
insufficient merit)



ENTSOG input for evaluation



All amendment proposals on ACE website

- Status in process
- Opinion of ENTSOG
- Final outcome
- Proposals taken into account or not



#### **Stakeholders**





All amendment proposals on ACER website



#### Focus on

- specific & operational objectives assessment
- consistency test (with other codes)
- proportionality test

# Impact analysis by ACER

- on all stakeholders
- scope depending on importance of amendments
- quantitative analysis (costs& benefits) as far as possible



ENTSOG to provide view



#### **Stakeholders**





Impact analysis by ACER



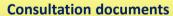
Stakeholders' response to consultation



Formal consultation
by ACER
≥ 4 WEEKS



ACER to prepare final amendment proposals & evaluation of responses



- ACER's draft proposals for amendments
- Draft impact analysis
- Original proposals



**ENTSOG** consulted



#### **Stakeholders**





ACER to prepare final amendment proposals & evaluation of responses





Keep original NC reasons for rejection + opinion ENTSOG made public



No amendments proposal to EC

Amendments improve NC



Reasoned proposal to EC
+ draft impact analysis
+ ENTSOG opinion

Documents published on ACER website



- European legislation legal basis
- Development process
- Development process Comitology
- Ad-hoc review process
- Overview network codes for gas



# Review process – Ad-hoc review

### **Stakeholders**





#### **ACER**

launches in-depth assessment and decides on expedited treatment Ad-hoc review should not take longer than 3 to 4 MONHTS



Stakeholders' response to consultation



Formal consultation
by ACER
4 WEEKS or
exceptionally less

**European Federation of Local Energy Companies** 



# Review process – Ad-hoc review

### **Stakeholders**





by ACER
4 WEEKS or
exceptionally less



Further process
probably comparable
to that of periodical
review, but not
specified in ACER's
Guidance.



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### **Overview Network Codes for Gas**

- Network Codes for Gas developed or being developed by ENTSOG
  - NC CAM: Capacity Allocation Mechanisms
    - Amendment: Part of "Incremental Proposal"
  - NC GB: Gas Balancing
  - NC IO & DE: Interoperability and Data Exchange
  - NC TAR: Harmonised Transmission Tariff Structures
- Framework Guidelines being developed by ACER
  - FWGL RfT: Rules for Trading



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  - FWGL RfT: Rules for Trading



#### **Timeline**

- NC based on FWGL CAM published by ACER on 3 August 2011
- Development by ENTSOG started officially on 17 August 2011 (EC invitation letter)
- ACER issued a final recommendation on 9 November 2012
- On 15 April 2013, the Gas Committee delivered a positive vote on the NC CAM
- NC CAM published as Commission Regulation N° 984/2013 in Official Journal of the EU on 15 October 2013.
- Most provisions of the NC CAM will apply as from 1 November 2015, following the implementation period.



### **Objectives**

- Ensure more efficient allocation of capacity on interconnection points (IPs) between EU gas transport systems:
  - Facilitate trade in gas;
  - Support creation of efficient gas wholesale markets in EU.
- Application by gas grid operators of harmonized auctions and of a transparent and fair way of ensuring third party access:
  - Auctions held at same time, same rules and same products across EU;
  - Facilitating access to networks for interested network users;
  - Use of online based booking platforms;
  - Products sold in bundled manner.



#### Scope

- Regulation shall apply to interconnection points:
  - May also apply to entry points from or exit points to third countries;
- Regulation shall NOT apply to:
  - Exit points to:
    - End consumers;
    - Distribution networks (and hence no impact should be expected);
    - Storage facilities;
  - Entry points from:
    - LNG terminals;
    - Production facilities;
    - Storage facilities;
- Regulation shall apply to all technical and interruptible capacity at IPs and to additional capacity (cf. Regulation N° 715/2009).



#### **Content overview**

- Principles of cooperation between TSOs;
- Allocation of firm capacity;
- Bundling of cross-border capacity;
- Interruptible capacity;
- Tariffs and capacity booking platforms.



#### **Amendment - Part of the 'Incremental proposal'**

- EC has asked ENTSOG (19/12/2013) to draft an amendment on incremental and new capacity, based on guidance from ACER, by 31/12/2014.
  - Amendment sufficiently specific for immediate application;
  - Development in coordination with work on NC TAR;
  - ENTSOG to deliver also an impact assessment.
- 5 Stakeholder Joint Workshop Sessions have taken place.
- Public consultation starts on 30/05/2014 (till 30/07/2014)
  - Consultation workshop on 24/06/2014.



#### **Amendment - Part of the 'Incremental proposal'**

#### Scope covers:

- When to offer incremental capacity (conditions for offering, gap identification in TYNDP)
- Co-ordination (TSO NRA and cross-border cooperation)
- Information provision (volume of offered standard bundled capacity products, ...)
- Integration of incremental and new capacity in annual yearly capacity auctions
- Open Season Procedures (in case of more than 2 market areas, ...)
- Economic test (validate project's financial viability)
- Tariff related issues (if reference prices in cost allocation methodology in NC TAR lead to negative economic test → tariff adjustments to be considered)



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#### **Timeline**

- NC based on FWGL GB published by ACER on 18 October 2011
- Development by ENTSOG started officially on 4 November 2011 (EC invitation letter)
- ACER issued a final recommendation on 25 March 2013.
- On 2 October 2013, the Gas Committee delivered a positive vote on the NC GB
- NC GB published as Commission Regulation N° 312/2014 in Official Journal of the EU on 27 March 2014.
- Most provisions of the NC GB will apply as from 1 October 2015, following the implementation period, with the exception of some specific paragraphs.



#### **Objectives**

#### Generally:

- Fostering the short term gas markets and providing price signals;
- Improvement of competitiveness and efficiency of the gas whole sale market.

#### • Specifically:

- Harmonize gas balancing arrangements to facilitate gas trading across Balancing
   Zones toward greater market integration;
- Primary responsibility on Network Users to balance their portfolio;
- Reduce the need for TSOs to take Balancing Actions;
- Use of Short Term Wholesale Gas Market for Network Users to trade;
- Use of Short Term Wholesale Gas Market for TSO to take Balancing Actions;
- Harmonization to promote cross-border trade of flexible gas.



#### Scope

- Regulation shall apply to balancing zones within the EU.
- Regulation shall NOT apply:
  - To balancing zones in MS that hold a derogation (Art. 49 Directive 2009/73/EC);
  - To reconciliation, necessary between allocations and actual consumption;
  - In emergency situations (TSO implements specific measures defined in national rules and according to Regulation N° 994/2010);
- Regulation shall ONLY apply to Network Users which have concluded a legally binding agreement (= transport contract or another contract, enabling them to submit trade notifications).



#### **Content overview**

- Balancing System;
- Operational balancing;
- Nominations;
- Daily imbalance charges;
- Within day obligations;
- Neutrality arrangements;
- Information provisions (3 models: base case and 2 variants);
  - Information obligations of DSOs to the TSO and to forecasting parties;
- Linepack Flexibility Service (conditions);
- Interim Measures;
- Final and transitional provisions.



#### **Impact on DSOs**

• Two specific articles (40, 41) include DSOs to provide information to TSO and forecasting party (TSO, DSO or third party).

Forecasting party = responsible for network user's non daily metered offtakes and allocation (where appropriate).

- Depending on the information provisions models (base, variant 1 and variant 2) and the information exchange already existing today, DSOs may encounter some ICT and other practical challenges on the level of:
  - Forecasting;
  - Prediction update during the day;
  - Installation of intraday read meters (power supply : battery → E connection)



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#### **Timeline**

- NC based on FWGL Interoperability and Data Exchange rules published by ACER on 26 July 2012
- Development by ENTSOG started officially on 11 September 2012 (EC invitation letter)
- Latest draft of the NC dates from 18 December 2013
- ACER issued a final recommendation on 15 January 2014
- Network code is being treated in Comitology (1<sup>st</sup> meeting 28/03/2014, 2<sup>nd</sup> meeting 11/07/2014)
- NC IO & DE will probably be published as a Regulation late 2014 beginning of 2015.



#### **Objectives**

#### Generally:

- Improving inter-operation of the gas systems in EU;
- Relate interoperability to other topics (interactions to clarify at an early stage);

#### Specifically:

- Harmonisation of rules for operation of transmission systems (encourage and facilitate efficient gas trading and transport);
- Define consistently harmonised technical, operational, communication rules and rules for business conduct (Interconnection Agreements, units, gas quality and odourisation, capacity calculation and data exchange)



#### Scope

- Regulation shall apply to TSOs in respect of IPs;
  - Focus on cooperation among TSOs, BUT also;
  - Between TSOs and Network Users;
  - National provisions to be established for other operators (producers, LNG and storage operators, ...);
- Regulation may also apply to IPs with third countries.



#### **Content overview**

- Interconnection agreements (IAs);
- Units;
- Gas Quality;
- Odourisation;
- Data exchange;
- Final provisions.



### Impact on DSOs (1/3)

- Generally: scope is limited to transmission level (IPs), but goes beyond this limit for:
  - Use of units (art. 12);
  - Information provision for short term monitoring of GQ (art. 17);
  - Information provision for long term monitoring of GQ (art. 18);
- Relevant topics: Gas quality, Odourisation, Data Exchange.



### Impact on DSOs (2/3)

### Gas Quality:

- TSO provides WI and GCV, only on <u>indicative basis</u>; some consumers may need other information;
- DSO needs to know final consumers whose operational processes are adversely affected by GQ changes;

#### Odourisation:

- There seems to be no role for the DSOs in the 12 month period during which a detailed plan for setting out most effective method to remove a restriction at a specific cross-border IP is defined;
- How to deal with changes within a MS? Who is responsible?



#### Impact on DSOs (3/3)

- Data Exchange:
  - Data exchange covers all data exchanged arising from Regulation EC N° 715/2009 (= all NCs!);
  - Common data exchange solutions (available within 12 months from entry into force):
    - Document based data exchange:
      - protocol = AS4;
      - data format = Edig@s-XML or equivalent developed by ENTSOG.
    - Integrated data exchange:
      - protocol = HTTP/S-SOAP;
      - data format = Edig@s-XML or equivalent developed by ENTSOG.
    - Interactive data exchange:
      - Protocol = HTTP/S.
  - Data exchange is limited to exchange of data between TSOs and between TSO and 'their counterparties';
    - Counterparty = network user active at interconnection point.
  - DSOs seem not to be involved, but impact may arise after standardisation on TSO-level through cascading effect.



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#### **Timeline**

- NC based on FWGL on rules regarding harmonised transmission tariff structures for gas, published by ACER on 29 November 2013
- Development by ENTSOG started officially on 19 December 2013
   (EC invitation letter) NC to be delivered on 31/12/2014
- Network code is in development by ENTSOG
  - 5 Stakeholder joint working sessions have taken place (1/2014 4/2014);
  - 30/05/2014 30/07/2014: public consultation;
  - 25/06/2014: consultation workshop;
  - 24/09/2014: Refinement workshop;
  - 07/11/2014 21/11/2014: Stakeholder support process period;



#### **Scope and objectives**

- Lay down clear and objective requirements for harmonizing gas transmission tariff structures across EU;
- Tariff structures developed on the basis of NC TAR shall not disincentive entry-exit zone mergers but should, in case such a merger is considered economically efficient, facilitate it.
- Regulation shall cover transmission services offered at all entry and exit points (physical and virtual points);
- Regulation shall propose and justify a consistent definition for transmission services;
- Regulation provisions shall apply to all contracts as from 1 October
   2017 at the latest.



### **Content overview (ENTSOG proposal)**

- General provisions;
- Cost allocation methodology;
- Publication requirements;
- Reserve price;
- Revenue reconciliation;
- Pricing of bundled capacity and capacity for VIPs;
- Payable price;
- Incremental capacity;
- Final and transitional provisions;



Impact on DSOs still to be determined.



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### FWGL on rules for trading

#### **Timeline**

- ACER launched a public consultation on the potential scope for FWGL on Rules for Trading – 14 April till 12 May (extended to 19 May);
- Scoping phase should confirm the need (or not) for a FWGL and NC;
- If the need is confirmed :
  - FWGL drafting till end of 2014;
  - NC development on rules for trading in 2015.

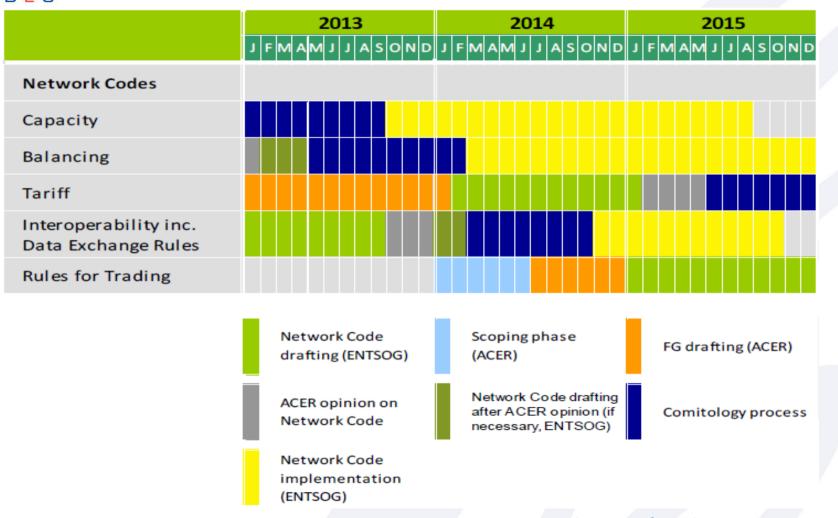
#### Potential scope (capacity and not commodity trading);

- Capacity products and terms and conditions of capacity contracts;
- Secondary capacity markets;
- Virtual trading point (VTP) design/access, and hub issues;
- Transparency rules;
- Licensing requirements for market participants other than TSOs.

**European Federation of Local Energy Companies** 



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**European Federation of Local Energy Companies**